# **CITY OF TERRACE**

# <u>BYLAW NO. 2221 – 2021</u>

# "A BYLAW TO ADOPT THE 2021 - 2025 FINANCIAL PLAN."

**WHEREAS** pursuant to Section 165 of the <u>Community Charter</u>, a Municipality must, before the 15<sup>th</sup> day of May in each year, have a Financial Plan that is adopted, by Bylaw, before the annual property tax bylaw is adopted;

**NOW THEREFORE** the Council of the City of Terrace in open meeting assembled enacts as follows:

- 1.0 Schedule "A", attached hereto and forming part of this Bylaw, is hereby adopted as the Statement of Objectives and Policies.
- 2.0 Schedule "B", attached hereto and forming part of this Bylaw, is hereby adopted as the Financial Plan for the period January 1, 2021 to December 31, 2025.
- 3.0 This Bylaw may be cited as "2021-2025 Financial Plan Bylaw No. 2221 2021".

READ a first time this 22<sup>nd</sup> day of February, 2021.

READ a second time this 22<sup>nd</sup> day of February, 2021.

READ a third time this 22<sup>nd</sup> day of February, 2021.

ADOPTED this 8th day of March, 2021.

Mayor

Much Thompson

Clerk

# SCHEDULE "A" STATEMENT OF OBJECTIVES AND POLICIES

In accordance with Section 165(3.1) of the Community Charter, the City of Terrace is required to include in the Five-Year Financial Plan (2021 to 2025), objectives and policies regarding each of the following:

- 1. The proportion of total revenue that comes from each of the funding sources described in Section 165(7) of the Community Charter;
- 2. The distribution of property taxes amongst the property classes, and
- 3. The use of permissive tax exemptions.

#### **Funding Sources**

Table 1 highlights the various operating and capital revenue sources, including the percentage from each source, reflected in the City's five-year financial plan (2021 to 2025). Property taxes form the greatest proportion of revenue at 56%, with user fees making up the other significant portion at 17%. The majority of capital funding is intended to come from the City's internal reserves and grants.

## Objective

The City will strive to diversify and expand its revenue base as much as possible.

# **Policy**

Council recognizes that the City of Terrace is reliant on property taxes to fund the majority of its services/programs. Council is committed, on an annual basis, to reviewing and adjusting, where possible, existing user fees and examining and implementing new user fees where feasible, in order to minimize overall property tax increases and reliance on reserves to maintain service levels. Council also recognizes that raising user fees beyond a certain point will actually result in less usage or demand and ultimately less revenue and that various services like recreation need to be subsidized to a certain level so that all citizens can partake. The City of Terrace, like other local governments in B.C., also needs access to other sources of revenue to meet growing service demands and to stabilize property taxes.

Council sees the need to increase the City's internal capital funding capacity by building up its own reserves, to minimize future external debt/interest costs.

TABLE 1: Sources of Revenue

REVENUE SOURCE	% TOTAL REVENUE	DOLLAR VALUE
Taxation	56 %	\$16,643,704
User Fees & Charges	17 %	\$5,185,581
Other Sources	0 %	\$0
Grants	15 %	\$4,574,563
Borrowing	0 %	\$0
Reserves & Surplus	12 %	\$3,525,586
TOTAL	100%	\$ 29,929,434

#### **Distribution of Property Taxes**

Table 2 outlines the distribution of property taxes amongst the property classes. The residential and business property classes provide the largest proportions of property tax revenue. This is primarily due to very small industrial classes within the City. Downtown Business Improvement Area taxation is included in Business and Other Class.

TABLE 2: Distribution of 2020 Municipal Property Taxes

PROPERTY CLASS	% OF TOTAL PROPERTY TAXATION	DOLLAR VALUE
Residential	44 %	\$6,961,546
Utilities	2 %	\$316,206
Major Industrial	2 %	\$335,092
Light Industrial	3 %	\$441,433
Business and Other	43 %	\$6,823,996
Recreation/Non-Profit	0 %	\$10,938
Farmland	0 %	\$1,840
Grants in Lieu	6 %	\$836,891
TOTAL	100%	\$15,727,942

#### **Objectives**

Maintain the property tax levy distribution for 2020 at the prior levels, adjusted for the impact of changes to assessments. Utility class to be within the maximum allowable by Provincial statute (B.C. Reg. 329/96).

#### **Policies**

Continue to maintain and encourage economic development initiatives designed to attract more retail, commercial and industrial businesses to invest in the community.

To review annually with a view to lowering both the Residential and Business property tax rates using new, non-market industrial assessment.

#### Permissive Tax Exemptions (including Revitalization Tax Exemptions)

The City has an existing permissive tax exemption policy which guides the administration and approval of permissive tax exemptions.

#### **Objectives**

Continue to support worthy charitable/non-profit organizations that provide valuable services to the community.

## **Policy**

Council chooses to support charitable/non-profit organizations that provide valuable services to the community through permissive tax exemptions as allowed for by legislation and pursuant to City policy.

A Terrace Downtown Revitalization Tax Exemption Program offering a five-year revitalization tax exemption is available within the defined revitalization area and provides a financial incentive to encourage development in the downtown area.

# SCHEDULE "B" CITY OF TERRACE FINANCIAL PLAN 2021 – 2025

		2021		2022		2023		2024		2025
REVENUES										
Taxation	\$	16,643,704	\$	17,594,148	\$	18,268,976	\$	18,892,873	\$	19,532,026
General Fees and Charges		2,977,550		3,184,574		3,391,597		3,391,597		3,391,597
Sewer		850,118		892,830		937,247		983,884		1,013,266
Water		1,357,913		1,425,283		1,467,727		1,511,443		1,556,472
Grants		4,574,563		3,309,194		2,572,781		2,597,781		2,583,281
Other Revenue				200,000		700,000		700,000		700,000
TOTAL REVENUE	\$	26,403,848	\$	26,606,029	\$	27,338,328	\$	28,077,578	\$	28,776,642
EXPENSES										
General Municipal		21,023,849		21,755,407		22,201,843		22,652,708		23,112,591
Sewer		607,197		623,085		639,291		655,820		672,681
Water		957,856		980,453		1,003,502		1,027,012		1,050,992
Amortization of Assets		4,071,195		4,071,195		4,071,195		4,071,195		4,071,195
Asset Gain/Loss on Disposal		55,028		55,028		55,028		55,028		55,028
TOTAL EXPENSES	Ś	26,715,125	\$		\$	27,970,859	Ś	28,461,763	Ś	28,962,487
									<u> </u>	
ANNUAL (SURPLUS) DEFICIT	\$	311,277	\$	879,139	\$	632,531	\$	384,185	\$	185,845
RESERVES, CAPITAL AND DEBT										
Amortization		-\$4,071,195		-\$4,071,195		-\$4,071,195		-\$4,071,195		-\$4,071,195
TCA Gain/Loss on Disposal						-55,028		-55,028		-55,028
		-55 028		-55 028						
W. No. No. Co. Co. State Anniesta appear Control and Co.		-55,028 6 112 607		-55,028 4 511 201						
TCA expenditures		6,112,607		4,511,201		4,464,750		3,591,750		2,830,000
TCA expenditures Debt Principal Payment (see note below)		6,112,607 303,947		4,511,201 303,947		4,464,750 303,947		3,591,750 303,947		2,830,000 303,947
TCA expenditures  Debt Principal Payment (see note below)  Debt Proceeds		6,112,607 303,947 0		4,511,201 303,947 0		4,464,750 303,947 0		3,591,750 303,947 0		2,830,000 303,947 0
TCA expenditures  Debt Principal Payment (see note below)  Debt Proceeds  Transfers to Reserves		6,112,607 303,947 0 923,978		4,511,201 303,947 0 1,148,004		4,464,750 303,947 0 1,355,086		3,591,750 303,947 0 1,585,245		2,830,000 303,947 0 1,794,216
TCA expenditures  Debt Principal Payment (see note below)  Debt Proceeds  Transfers to Reserves  Transfer from Reserves		6,112,607 303,947 0 923,978 -2,942,990		4,511,201 303,947 0 1,148,004 -2,720,419		4,464,750 303,947 0 1,355,086 -2,641,250		3,591,750 303,947 0 1,585,245 -1,743,250		2,830,000 303,947 0 1,794,216 -996,000
TCA expenditures  Debt Principal Payment (see note below)  Debt Proceeds  Transfers to Reserves		6,112,607 303,947 0 923,978	22	4,511,201 303,947 0 1,148,004		4,464,750 303,947 0 1,355,086		3,591,750 303,947 0 1,585,245		2,830,000 303,947 0 1,794,216
TCA expenditures  Debt Principal Payment (see note below)  Debt Proceeds  Transfers to Reserves  Transfer from Reserves  Transfer to (from) Operating Surplus		6,112,607 303,947 0 923,978 -2,942,990 -582,596 -311,277	2	4,511,201 303,947 0 1,148,004 -2,720,419 4,351 -879,139		4,464,750 303,947 0 1,355,086 -2,641,250 11,159 -632,531		3,591,750 303,947 0 1,585,245 -1,743,250 4,346 -384,185		2,830,000 303,947 0 1,794,216 -996,000 8,215 -185,845
TCA expenditures  Debt Principal Payment (see note below)  Debt Proceeds  Transfers to Reserves  Transfer from Reserves		6,112,607 303,947 0 923,978 -2,942,990 -582,596	2	4,511,201 303,947 0 1,148,004 -2,720,419 4,351		4,464,750 303,947 0 1,355,086 -2,641,250 11,159		3,591,750 303,947 0 1,585,245 -1,743,250 4,346		2,830,000 303,947 0 1,794,216 -996,000 8,215
TCA expenditures  Debt Principal Payment (see note below)  Debt Proceeds  Transfers to Reserves  Transfer from Reserves  Transfer to (from) Operating Surplus	\$	6,112,607 303,947 0 923,978 -2,942,990 -582,596 -311,277	\$	4,511,201 303,947 0 1,148,004 -2,720,419 4,351 -879,139	\$	4,464,750 303,947 0 1,355,086 -2,641,250 11,159 -632,531	\$	3,591,750 303,947 0 1,585,245 -1,743,250 4,346 -384,185	\$	2,830,000 303,947 0 1,794,216 -996,000 8,215 -185,845
TCA expenditures Debt Principal Payment (see note below) Debt Proceeds Transfers to Reserves Transfer from Reserves Transfer to (from) Operating Surplus  FINANCIAL PLAN BALANCE	\$	6,112,607 303,947 0 923,978 -2,942,990 -582,596 -311,277	\$	4,511,201 303,947 0 1,148,004 -2,720,419 4,351 -879,139	\$	4,464,750 303,947 0 1,355,086 -2,641,250 11,159 -632,531	\$	3,591,750 303,947 0 1,585,245 -1,743,250 4,346 -384,185	\$	2,830,000 303,947 0 1,794,216 -996,000 8,215 -185,845
TCA expenditures Debt Principal Payment (see note below) Debt Proceeds Transfers to Reserves Transfer from Reserves Transfer to (from) Operating Surplus  FINANCIAL PLAN BALANCE  CUMMULATIVE OPERATING SURPLUS  Principal and Interest:		6,112,607 303,947 0 923,978 -2,942,990 -582,596 -311,277 0		4,511,201 303,947 0 1,148,004 -2,720,419 4,351 -879,139 0		4,464,750 303,947 0 1,355,086 -2,641,250 11,159 -632,531 0		3,591,750 303,947 0 1,585,245 -1,743,250 4,346 -384,185 0	•	2,830,000 303,947 0 1,794,216 -996,000 8,215 -185,845 0
TCA expenditures Debt Principal Payment (see note below) Debt Proceeds Transfers to Reserves Transfer from Reserves Transfer to (from) Operating Surplus  FINANCIAL PLAN BALANCE  CUMMULATIVE OPERATING SURPLUS	<b>\$</b>	6,112,607 303,947 0 923,978 -2,942,990 -582,596 -311,277 0 1,419,014	<b>\$</b>	4,511,201 303,947 0 1,148,004 -2,720,419 4,351 -879,139 0 1,423,365	<b>\$</b>	4,464,750 303,947 0 1,355,086 -2,641,250 11,159 -632,531 0 1,434,524	<b>\$</b>	3,591,750 303,947 0 1,585,245 -1,743,250 4,346 -384,185 0 1,438,871	<b>\$</b>	2,830,000 303,947 0 1,794,216 -996,000 8,215 -185,845 0 1,447,086
TCA expenditures Debt Principal Payment (see note below) Debt Proceeds Transfers to Reserves Transfer from Reserves Transfer to (from) Operating Surplus  FINANCIAL PLAN BALANCE  CUMMULATIVE OPERATING SURPLUS  Principal and Interest: Principal Payment		6,112,607 303,947 0 923,978 -2,942,990 -582,596 -311,277 0		4,511,201 303,947 0 1,148,004 -2,720,419 4,351 -879,139 0		4,464,750 303,947 0 1,355,086 -2,641,250 11,159 -632,531 0		3,591,750 303,947 0 1,585,245 -1,743,250 4,346 -384,185 0	•	2,830,000 303,947 0 1,794,216 -996,000 8,215 -185,845 0